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How does knowledge infrastructure mobilization influence the safe operating space of regulated exploited ecosystems?

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Abstract:

Managing and regulating exploited ecosystems is a critical issue because of uncertainties, non-linear dynamics, and time delays. Decision-makers often have to act before critical times to avoid the collapse of ecosystems using imperfect knowledge. Adaptive management may help managers tackle such issues. However, because the knowledge infrastructure required for adaptive management may be mobilized in several ways, we study how the following typology of knowledge and its use may impact the safe operating space of exploited ecosystems: 1) knowledge of the past based on a time series distorted by measurement errors; 2) knowledge of the current systems dynamics based on the representativeness of the decision makers mental models of the exploited ecosystem; iii) knowledge of future events based on decision-makers likelihood estimates of extreme events based on modeling infrastructure (models and experts to interpret them) they have at their disposal. We consider different adaptive management strategies of a general regulated exploited ecosystem model and we characterize the robustness of these strategies to imperfect knowledge. Our results show that even with significant mobilized knowledge and optimal strategies, imperfect knowledge may still shrink the safe operating space of the system leading to the collapse of the system. However, and perhaps more interestingly, we also show that in some cases imperfect knowledge may unexpectedly increase the safe operating space by suggesting cautious strategies. Beyond the quantitative results, we focus on the importance of understanding the subtleties of how adaptive knowledge mobilization and knowledge infrastructure affect the robustness of exploited ecosystems.

Keywords:

1 **How does knowledge infrastructure mobilization influence the**
2 **safe operating space of regulated exploited ecosystems?**

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9 **Key Points:**

- 10 • We have built a typology of knowledge used for regulating uncertain exploited ecosys-
11 tem.
- 12 • According to the mobilized and available knowledge, we consider several stylized
13 adaptive management strategies.
- 14 • These strategies are more or less robust to imperfect knowledge and may broadly im-
15 pact the safe operating space of regulated exploited ecosystems.

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16 **Abstract**

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19 to avoid the collapse of ecosystems using imperfect knowledge. Adaptive management may
20 help managers tackle such issues. However, because the knowledge infrastructure required
21 for adaptive management may be mobilized in several ways, we study how the following ty-
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23 tems: 1) *knowledge of the past* based on a time series distorted by *measurement errors*; 2)
24 *knowledge of the current systems' dynamics* based on the *representativeness* of the decision-
25 makers' mental models of the exploited ecosystem; iii) *knowledge of future events* based on
26 decision-makers' *likelihood estimates* of extreme events based on modeling infrastructure
27 (models and experts to interpret them) they have at their disposal. We consider different
28 adaptive management strategies of a general regulated exploited ecosystem model and we
29 characterize the robustness of these strategies to imperfect knowledge. Our results show that
30 even with significant mobilized knowledge and optimal strategies, imperfect knowledge may
31 still shrink the safe operating space of the system leading to the collapse of the system. How-
32 ever, and perhaps more interestingly, we also show that in some cases imperfect knowledge
33 may unexpectedly increase the safe operating space by suggesting cautious strategies. Be-
34 yond the quantitative results, we focus on the importance of understanding the subtleties of
35 how adaptive knowledge mobilization and knowledge infrastructure affect the robustness of
36 exploited ecosystems.

37 **1 Introduction**

38 Managers of exploited ecosystems are continually struggling with sustaining resource
39 exploitation while addressing the need to conserve the underlying ecosystems that support it.
40 One solution relies on adaptive management that enables decision-makers to balance these
41 needs in a dynamical way based on the state of the exploited ecosystem. This concept of
42 adaptive management was developed in the 1980s [Milliman *et al.*, 1987; Walters, 1986] for
43 fisheries and was then picked up by scholars for managing a diversity of ecosystems [Mil-
44 lar *et al.*, 2007; Pahl-Wostl, 2007; Bohnet, 2010] in the face of uncertainties and hazards.
45 However, there is continued debate regarding the effective implementation of adaptive man-
46 agement in practice McLain and Lee [1996]; Walters [1997]. These debates focus on learn-
47 ing processes [Pahl-Wostl, 2009a], how knowledge capital grows, and how available knowl-

48 edge is mobilized by stakeholders [*Bohnet, 2010; Anderies et al., 2016; Frischmann, 2005*].
49 Here we focus on the broader question of the role that human infrastructure (knowledge and
50 decision-making skills embodied in people) and knowledge infrastructure (stock of stored
51 knowledge and the infrastructures that create, communicate, and maintain it such as sensors,
52 IT systems, organizations, etc.) play in adaptive management.

53 Based on several existing stylized management strategies, we propose a typology of
54 knowledge (based on characteristics of available knowledge infrastructure) and managers
55 (based on how they use knowledge in the decision-making process). Because of the com-
56 plexity and diversity of the technical, economic, and social processes involved, the creation,
57 curation, and use of knowledge is necessarily imperfect. This is a fundamental issue that
58 all resource managers and decision-makers must face [*Rogers et al., 2000; Yokomizo et al.,*
59 *2014*]. Therefore, once we have classified several stylized adaptive management strategies
60 according to our typology, we analyze their robustness to imperfect knowledge.

61 In addition, our analysis contributes to the refinement of the practical application of
62 robustness concepts in the context of exploited ecosystems [*Anderies et al., 2007; Anderies*
63 *and Janssen, 2013; Anderies et al., 2013*]. There are many options for quantifying robustness
64 such as, for example, sensitivity of performance measures or characterization of the worst
65 case [*Rodriguez et al., 2011*]. Many studies are based on pathway-based robustness that are
66 not completely compatible with the concept of adaptive management which relies on real-
67 time knowledge of the system. Therefore, instead of thinking in terms of pathways, we use
68 a set-based indicator. The concept of safe operating space (SOS) [*Rockström et al., 2009;*
69 *Carpenter et al., 2015, 2017*] seems particularly appealing in our case: we identify a suitable
70 set of solutions that can be accessed through adaptive management and use the size of the
71 SOS for characterizing the robustness of stylized adaptive strategies to imperfect knowledge.

72 In order to illustrate these concepts, we use a general model of a regulated exploited
73 ecosystem based on the work of Clark et al. [*Clark, 1973; Clark and Gordon, 1975*]. We
74 compare the size of the SOS for each stylized strategy in the spirit of the recent work of
75 [*Carpenter et al., 2015*]. Finally, we test the robustness of the strategies in the case of im-
76 perfect knowledge before discussing new insights in terms of the management of knowledge
77 infrastructure.

78 **2 A general model of regulated exploited ecosystems**

79 **2.1 Unregulated exploited ecosystem**

80 Many models of exploited ecosystems have been developed based on variations in-
81 spired by the general model studied by Clark [Clark, 1973] to explore the impacts of human
82 actions on ecosystems:

$$\frac{dx}{dt} = F(x) - Y(x) \quad (1)$$

83 Where x is the state (e.g., biomass) and $F(x)$ represents the regenerative dynamics of a
84 natural resource system. $Y(x)$ represents human impacts on the natural system. Many studies
85 have analyzed variations of this model system in terms of optimal or robust management un-
86 der different assumptions about uncertainty, and the forms of $F(x)$ and $Y(x)$. Some messages
87 of this work are relevant to knowledge infrastructure: there are inherent trade-offs associated
88 with how knowledge is used to build robustness to certain classes of shocks [Anderies *et al.*,
89 2007], suppressing variance can shrink the SOS [Carpenter *et al.*, 2015], and depending on
90 whether uncertainty is endogenous or exogenous, it may induce precautionary or aggressive
91 management decisions [Polasky *et al.*, 2011].

92 For clarity, for $F(x)$ we choose the widely used logistic function (with a growth rate
93 r) that takes into account the carrying capacity K of the system and a minimum size of the
94 population α such that survival is impossible [e.g., Clark, 1973] (due to predation or Allee
95 effects for instance):

$$F(x) = r(K - x)(x - \alpha). \quad (2)$$

96 Note that considering $\alpha = 0$ leads to a logistic growth function without natural col-
97 lapse. Having a natural collapse for $x < \alpha$ does not change the results in what follows. The
98 exploitation function $Y(x)$ is proportional to human resource extraction effort e :

$$Y(x, e) = ex(t) \quad (3)$$

99 where we have scaled e to dispense with the usual constant of proportionality, i.e., set the
100 "catchability/extractability" coefficient to 1. This model has been broadly studied in the liter-
101 ature (especially in the case of $\alpha=0$). According to the value of effort e , we can have either 0,

102 1 or 2 equilibria, i.e., the net recruitment compensates the removal due to exploitation. When
 103 the exploitation rate exceeds net recruitment, we have an overexploitation of the system (see
 104 the orange part on Figure 1a, in the case of $e=0.35$). If the effort e is constant, overexploita-
 105 tion will lead to the collapse of the ecosystem. However, if we consider an adaptive manage-
 106 ment of the effort, i.e., we can change the effort value e over time according to the state of
 107 the exploited ecosystem, the problem becomes much more difficult to address. For instance,
 108 under what conditions can the system recover from overexploitation? What are the economic
 109 implications? These questions require that we consider the net revenue π for various levels of
 110 exploitation, classically expressed as follows:

$$\pi = pY(x, e) - ce \quad (4)$$

111 where p represents the price per unit of biomass and c the cost of effort. Bioeconomic treat-
 112 ments of this problem typically explore policies (time paths of $e(t)$) that maximize some
 113 functional of $\pi(t)$, e.g., the (expected) discounted net present value of value flow of $\pi(t)$.
 114 These treatments typically make rather restrictive assumptions about the knowledge infras-
 115 tructure at the disposal of managers, distributional issues, utility structures, etc. Our objec-
 116 tive here is to relax these assumptions as much as possible and explore how various strategies
 117 to deploy knowledge infrastructure impact the capacity of the system to deliver valued flows
 118 over time.

119 As such, we suppose that the objective of the governing body (we are not concerned
 120 here with problems of governance and collective action) is to ensure a minimum net revenue
 121 π^{\min} per unit effort:

$$px - c \geq \pi^{\min} \Leftrightarrow x \geq \frac{c + \pi^{\min}}{p} \quad (5)$$

122 This is a condition on the per-unit effort profit flowing from the resource and can be inter-
 123 preted as the governing body wishing to maintain minimum livelihood standards for resource
 124 users. If $\pi^{\min} > 0$, management action pushes the system away from the open access bioeco-
 125 nomic equilibrium to a new more preferable equilibrium, $x_{ev} = \frac{c + \pi^{\min}}{p}$. This latter equation
 126 constitutes the economic constraint of our exploited ecosystem. We also consider a mini-
 127 mum value of the effort (e^{\min}) (exploitation cannot be fully stopped), which constitutes a
 128 socio-political constraint. This general model of exploited ecosystems exhibits three types of
 129 equilibria (see Figures 1a and 1b)

- 130 • "sustainable equilibria": the system is profitable for the user and the ecosystem doesn't
131 collapse;
- 132 • "ecological equilibria": the system doesn't collapse but it is not profitable for stake-
133 holders;
- 134 • "tipping points": unstable equilibria (that can be described by both ecological tipping
135 points and sustainability tipping points).

136 The combination of these equilibria and the objectives of the user—i.e., not to collapse
137 and to be minimally profitable—enables us to define the following sets (Figure 1b):

- 138 • a set from where the system collapses because of overexploitation (golden area, right
139 side). The exploitation $Y(x)$ is too high relative to the net recruitment $F(x)$, yielding
140 $Y(x) > F(x)$;
- 141 • a set from where the system collapses because of its ecological properties. For $x < \alpha$,
142 the population is not large enough in order to survive (because of biological/predation
143 issues);
- 144 • an unprofitable set without the collapse of the system (blue area). This set corre-
145 sponds to the basin of attraction of the ecological equilibria. The effort is not suffi-
146 cient in order to be profitable;
- 147 • a transitory unsustainable set (yellow area, narrow horizontal sliver): the exploited
148 ecosystem is not profitable yet but the ecological dynamics will naturally increase
149 the biomass making the ecosystem profitable in the long-term (if the effort is held
150 constant while the ecosystem recovers);
- 151 • a sustainable set (green area) defined as the safe operating space (SOS) of the ex-
152 ploited ecosystem: in this set, the exploited ecosystem will converge to the sustainable
153 equilibria. The SOS is the basin of attraction of the sustainable equilibria.

154 **2.2 Regulation for mitigating overexploitation**

155 Most stocks of European fisheries are overfished [Froese *et al.*, 2011] leading to in-
156 ternational fishery agreements. These agreements rely on objectives based on the maximum
157 sustainable yield (MSY). However this policy view relies on a static objective that may ig-
158 nore sustainable dynamical pathways: allowing overexploitation in the short-term may en-
159 able the system to be sustainable in the long-term whereas constraining the system to reach
160 a precautionary target biomass (such as 90% of the MSY biomass) in the short-term may not

161 comply with socio-economic constraints of the system in the long-term. Let's consider the
 162 following "open access" dynamics of the effort e :

$$\frac{de}{dt} = \beta e(px - c)(1 - e). \quad (6)$$

163 Here, the effort e will increase until the biomass x decreases towards c/p at a rate de-
 164 termined by the coefficient β or e reaches a maximum level of 1 (everyone in the fishery is
 165 fishing). From an ecological point of view, two situations are possible according to the value
 166 of c/p : 1) c/p is high: the system is not very profitable and exploitation will stop before the
 167 collapse of the system (the open access equilibrium effort level is in the SOS); 2) c/p is low
 168 yielding a very profitable exploited ecosystem in which users tend toward an exploitation
 169 level such that the system will collapse even if users stop exploitation of the system based on
 170 Equation (5). The second case characterizes potential overexploitation and requires regula-
 171 tion.

172 To capture the notion of regulation rules mathematically, consider the following con-
 173 trolled dynamics of the effort e :

$$\frac{de}{dt} = \beta e(px - c - a(t))(1 - e) \quad (7)$$

174 where $a(t) \in [0, a_{max}]$ is the control and can be interpreted as a user fee of some sort such as
 175 an annual licensing fee.

176 As such, our modelled decision-makers aim at choosing the right value of $a(t)$ based
 177 on the dynamics of the ecosystem and exploitation level. To illustrate the subtle interactions
 178 between stock and effort dynamics associated with choices of $a(t)$, Figure 1-c represents the
 179 phase diagram of the regulated ecosystem dynamics ($a(t) = a_{max}$) with a trajectory (in green)
 180 as well as a trajectory of the unregulated ecosystem ($a(t) = 0$). The regulated trajectory is
 181 also represented on Figure 1-d. Two main insights may be extracted from this graphic. First,
 182 there is a delay in terms of effort adaptation according to current biomass (Figure 1d) yield-
 183 ing a risk of: overexploitation (point A), underexploitation (point C) or stock collapse (point
 184 B). This time delay is mainly due to the nature of the regulation that acts as an integral con-
 185 troller. In order to avoid stock collapse, decision-makers have to avoid ecosystem dynamics
 186 with a low biomass (like point B). The second insight relates to the delay in effort adaptation:
 187 what might be viewed as a conservative strategy of imposing maximum fees ($a = a_{max}$) is

188 not the most effective management strategy to avoid collapse because of this time delay. For
 189 instance, on Figure 1c, from the starting point, the system will go through point B with maxi-
 190 mum fees imposed. For limiting the risk of stock collapse, it is better to 1) have no regulation
 191 from the starting point to point D, 2) recognize that regulation has little effect on the dynam-
 192 ics from point D to point E; 3) impose maximum fees from point E on. Therefore, the best
 193 strategy requires switching between regulation and no regulation according to the state of the
 194 ecosystem.

195 In the deterministic case just discussed, the program for decreasing/increasing the tax
 196 $a(t)$ over time is relatively intuitive. However the uncertain case faced by managers in the
 197 real world, devising strategies to stay in the safe operating space is much more difficult. For
 198 instance, consider adding a stochastic process $U(t)$ (e.g., white noise) in Equation 8:

$$\frac{dx}{dt} = F(x) - Y(x) + U(t) \quad (8)$$

199 First, we recall that such a system will be sustainable at an infinite time horizon with
 200 probability zero if $U(t)$ has infinite support (which is the case in practice). Therefore, to de-
 201 fine the SOS in the stochastic case it is important to introduce the time horizon of interest,
 202 denoted T hereafter. Our goal, therefore, is to calculate the probability of maintaining the
 203 sustainability of the system from time zero to T by complying with the economic and socio-
 204 political constraints and avoiding collapse of the stock.

205 **2.3 Mobilizing knowledge infrastructure**

206 Good decisions require the injection of knowledge into the decision-making process:
 207 bad decisions may result from good decisions based on wrong (or incomplete) knowledge.
 208 However, having full and perfect knowledge is a holy grail for managers that seems unre-
 209 alistic in practice due to the volume of required knowledge, i.e., time series, biological and
 210 economic processes, hazards etc. This assumption of full knowledge access seems less ques-
 211 tionable in the case of industrial production: production lines are typically well controlled
 212 with reliable knowledge infrastructure based on the technological deployment of reliable sys-
 213 tems (based on sensors, new materials etc.). In the case of natural resources, the question of
 214 full knowledge access is much more complex. Managers have to mobilize knowledge infras-
 215 tructure including people, organizations, technology, and a science establishment to gather,
 216 interpret, and act on knowledge [Frischmann, 2005]. Therefore, how does the process of

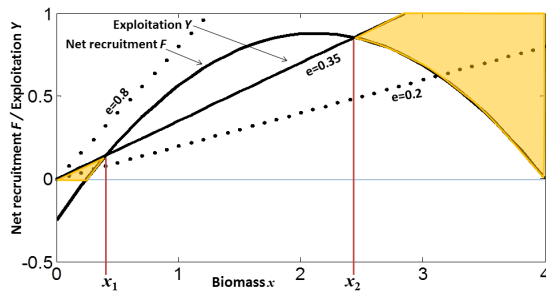
217 knowledge infrastructure mobilization influence the sustainability of exploited ecosystems?
 218 How does imperfect knowledge impact the system? The answers to these questions clearly
 219 depend on the implementation of the management strategy.

232 **3 Adaptive management of exploited ecosystems**

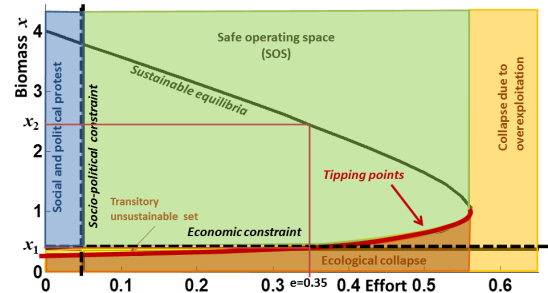
233 **3.1 Stylized adaptive strategies**

234 Various adaptive management strategies may effectively keep an exploited ecosystem
 235 within its safe operating space. However, they may come at very different costs and levels
 236 of complexity. For example, early warning approaches (based on variance for instance) in-
 237 involve efficient measures against uncertainties and avoiding tipping points [*Lenton et al.*,
 238 2008; *Scheffer et al.*, 2009; *Dakos et al.*, 2008, 2012] while backwards techniques enable
 239 managers to take into account the dynamics of the system [*Rougé et al.*, 2013; *Rougé et al.*,
 240 2014; *Rougé et al.*, 2015; *Brias et al.*, 2015]. Here we highlight the impact of various adap-
 241 tive management strategies on system collapse. For this purpose, we consider five types of
 242 regulation functions $a(t)$ (more details are available in SI, specifically regarding the control
 243 maps of each manager). The regulation functions are listed in order of increasing complexity
 244 and, with it, implementation costs:

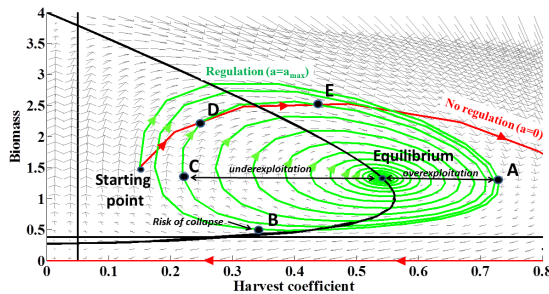
- 245 • **The "Annual License Fee" (ALF) manager** regulates the ecosystem through a fixed
 246 annual license fee, which is the same for all users, independent of their effort levels.
 247 In what follows, this annual license fee equals a_{\max} . This option is the cheapest rel-
 248 ative to the following strategies in terms of mobilizing knowledge infrastructure be-
 249 cause it only requires basic infrastructure for listing users, collecting payments, and
 250 license monitoring.
- 251 • **The "Flat Tax" (FT) manager** proportionally adapts the value of $a(t)$ according to
 252 the effort e : $a(t) = \gamma_1 e + \gamma_2$. This option is more expensive than the previous one—it
 253 requires monitoring of effort, collecting of tax, and may also require monitoring of the
 254 exploited system to choose the tax.
- 255 • **The "Early Warnings" (EW) manager** monitors variance of the system for prevent-
 256 ing failures due to uncertainties (he uses knowledge about time series) [*Scheffer et al.*,
 257 2009]. If the short-term variance is low, there is no tax ($a = 0$), if the short-term vari-
 258 ance is high, the tax is maximum ($a = a_{\max}$). Controlling or assessing surrogates of
 259 stock variance may be a less expensive alternative to direct measurement of variance.



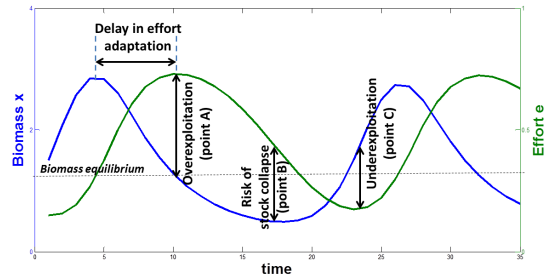
a - Net recruitment $F(x)$ and exploitation function $Y(x)$ according to biomass.



b - Equilibria and associated sets in the case of constant exploitation



c - Effect of regulation on the dynamics of the ecosystem



d - Effect of effort adaptation on the ecosystem dynamics

220 **Figure 1.** Managing exploited ecosystem. Decision-makers aim at assessing sustainable strategies that
 221 enable them to exploit the ecosystem without its collapse. Figure 1a recalls the trade-off between the net
 222 recruitment and the exploitation function. Such a figure has been broadly used for studying overexploitation
 223 and equilibrium. Considering an economic constraint yields new equilibria with a corresponding set as shown
 224 on Figure 1b (see the main text). Introducing effort dynamics may change the dynamics (Figure 1c) especially
 225 if there is a delay in terms of effort adaptation according to available biomass (Figure 1d) yielding a risk of:
 226 overexploitation (point A), underexploitation (point C) or stock collapse (point B). In order to avoid stock col-
 227 lapse, decision-makers have to avoid ecosystem dynamics with a low biomass. However, imposing maximum
 228 fees ($a = a_{max}$) is not the optimal management strategy because of this time delay. For instance, on Figure 1c,
 229 from the starting point, the system will go through point B with maximum fees. For limiting the risk of stock
 230 collapse (at point B), it is better to 1) have no regulation until point D, 2) recognize that regulation policy has
 231 little effect on the dynamics from point D to point E; 3) to have maximum fees from point E on.

- 260 • **The "Maximum Sustainable Yield" (MSY) manager** aims at keeping the system
 261 close to the maximum sustainable yield (MSY). This manager is concerned more
 262 about biological overexploitation than economic overexploitation since MSY is never
 263 economically optimal—it is always above the economically optimal stock level. MSY
 264 is supported by a stable population size, denoted x^{MSY} . Below the x^{MSY} , there is no
 265 tax ($a = 0$), above the x^{MSY} the tax is maximum ($a = a_{\max}$). Note that a "maxi-
 266 mum economic yield" will produce similar results with the difference that the MEY
 267 manager is more conservative (the MEY is below the MSY). This option is even more
 268 expensive; it requires whole departments to do stock surveys, build stock-recruitment
 269 models, scientists to interpret data, etc. as well as collect tax.
- 270 • **The "Optimal Adaptive Effort" (OAE) manager** takes decisions based on assess-
 271 ment of uncertainties, knowledge of the dynamics of the system, and time series.
 272 The control is optimized to avoid failure of the exploited ecosystem [Rougé *et al.*,
 273 2013]. The value of $a(t)$ is adaptive and depends on the current state of the system
 274 and is chosen to maximize the probability of sustaining the exploited ecosystem to a
 275 given time horizon T . This option is the most expensive because it requires a perfect
 276 knowledge infrastructure: soft-human made infrastructure for regulation processes,
 277 hard-human infrastructure for monitoring the biological system (through sensors for
 278 instance), etc.

279 The purpose of our analysis is to compare these strategies and the effect of the regu-
 280 lation $a(t)$ on the SOS. When managers consider the probability of sustainability at a given
 281 time horizon T as their criteria, they need full knowledge of the exploited ecosystem, and
 282 more specifically, knowledge on the probabilistic distribution of uncertain events. However,
 283 EW managers only need a time series for making decisions. These five types of management
 284 show the trade-off between the expectations of decision-makers and the knowledge they need
 285 for achieving these expectations.

286 3.2 Typology of knowledge

287 According to [Holling, 1978; Walters, 1986], active learning enables managers to
 288 change and adapt policy in response to past events and present states of the exploited ecosys-
 289 tem. According to the different management strategies defined above, different types of

290 knowledge may be mobilized (see Table 1). We propose the following typology of knowl-
 291 edge that is used in the decision-making process (see Figure 2):

- 292 • *Knowing the past* based on time series $(x(t), x(t-1), x(t-2), \dots)$ (denoted as knowledge
 293 K_1). We suppose that decision makers use this information in their decision process.
 294 It requires a monitoring of the system. It is necessary to define what the relevant mea-
 295 surements are and what the monitoring frequency is, yielding investment and mainte-
 296 nance in monitoring infrastructure (sensors, people, etc.).
- 297 • *Knowing current ecological dynamics* F (denoted as knowledge K_2). Interactions
 298 within the exploited ecosystem are assessed (social and ecological interactions). In-
 299 teractions between the exploited ecosystem and the decision makers as well as the
 300 exogenous drivers (such as climate change or inherent variability) are also known. It
 301 requires experts in several interacting areas (climate scientists, biologists).
- 302 • *Knowledge of future events* based on the properties of uncertainties U (denoted as
 303 knowledge K_3) such as the probability distribution of drivers is used during the deci-
 304 sion process. Standard and extreme events are characterized from data or from exper-
 305 tise (from climate scientists to mathematicians).
- 306 • *Knowing exploitation levels* based on the users' declaration (denoted as knowledge
 307 K_4): managers aim at assessing how the ecosystem is exploited. As K_1 , it requires
 308 investment in monitoring the exploitation of the system.

310 The proposed typology mixes the object-based knowledge (times series, events, dyn-
 311 amics) and time-based knowledge (past, present, future). We acknowledge that a more de-
 312 veloped typology may be considered by crossing object-based knowledge and time-based
 313 knowledge. This can be particularly true if learning processes are well established along
 314 with "object-object," "time-time" or "object-time" relationships. However, in our analysis
 315 we restrict our attention to the typology composed of these four categories to keep the prob-
 316 lem tractable. Indeed, assessing these four categories of knowledge is already challenging
 317 in practice: many technical and social processes may yield biases in knowledge assessment
 318 such as the following:

- 319 • *Measurement errors* (also known as observation errors) on time series, affecting K_1 .
 320 Measurement errors in time series [S. R. Carpenter, 1994] may cause substantial dif-
 321 ficulties in the understanding of the exploited ecosystem [Ives et al., 2003]. Many

Manager	Regulation	Knowledge	Adaptation	Control	Relative cost
Annual Licence Fee (ALF)	Defining a constant Annual Licence Fee	-	-	$a(t)=cst$	\$
Flat tax	Flat tax or admittance fees	K4	K4	$a(t) = \gamma_1 e(t) + \gamma_2$	\$\$
Early-Warnings	Limiting short-term variance of the ecosystem biomass	K1	K1	$a(t) = 0$ if $\mathbb{V}(x(t)) < cst$; $a(t) = a_{\max}$ if $\mathbb{V}(x(t)) > cst$	\$\$
MSY	MSY policy	K1, K2	K1	$a(t) = 0$ if $x(t) > x^{MSY}$; $a(t) = a_{\max}$ if $x(t) < x^{MSY}$	\$\$\$
Optimal Adaptive Effort	Defining optimal policy according to the state of the ecosystem	K1, K2, K3, K4	K1, K2, K3, K4	$\max_{a(t)} \mathbb{P}^s(T), \forall t$	\$\$\$\$

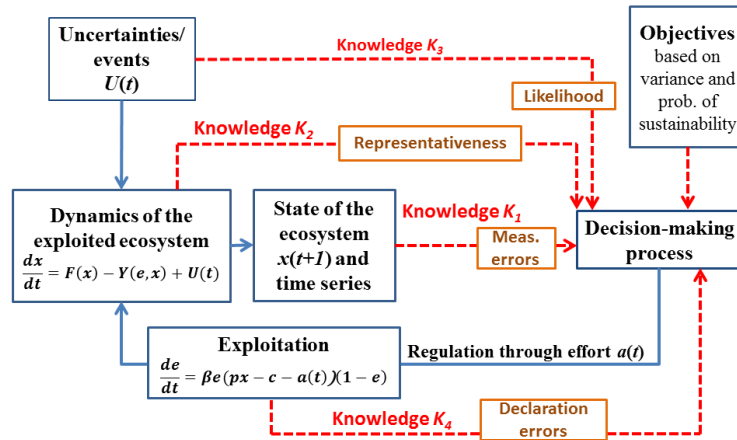
Table 1. Objectives used in the decision-making process for different management strategies.

309

322 methods exist in order to limit this measurement error in the time series [Ives *et al.*,
 323 2003] but such errors inevitably persist in the assessment of the time series in the ex-
 324 ploited ecosystem.

- 325 • *Representativeness* of interactions affecting K_2 . Representing socio-ecological sys-
 326 tems and their complexity remains a critical issue [Forrester *et al.*, 2014] that can be
 327 a significant barrier to producing useful models [Walters, 1997]. If the representative-
 328 ness is perfect, interactions are representative of the reality. However, measurement
 329 errors (involving calibration errors), biases, beliefs, and values may affect how the
 330 system is perceived [Tversky and Kahneman, 1974]. Such cognitive biases are com-
 331 plex and evolved over time. In what follows, we neglect the evolution of cognitive
 332 biases and we only test the influence of a wrong representation on the system. For
 333 instance, if the actual carrying capacity, K , is 5, how the system is affected if the man-
 334 ager believes that $K=8$?
- 335 • *Likelihood* of extreme events affecting K_3 . Globalization and anthropogenic pres-
 336 sures yield a diverse and broad set of hazards that may affect the SOS of the exploited
 337 ecosystem. Such hazards (especially tail distributions) are difficult to model and to
 338 predict due to non-linearities and multiple interactions. Moreover, there is a natural
 339 tendency to underestimate the frequency of extreme events because the knowledge as-
 340 sociated to these extreme events remains limited [Plag *et al.*, 2015]. The likelihood
 341 of events corresponds to the ability to correctly predict events, e.g., the probability
 342 distribution. For instance, underestimating the likelihood of extreme events can be
 343 catastrophic for the system, while overestimating the likelihood of extreme events may
 344 yield useless precautions. As representativeness, the mental representation of likeli-
 345 hood may evolve over time according to past events and learning. Here, we slightly
 346 change the standard deviation of uncertainties $U(t)$. In other terms, how is the system
 347 affected if the manager underestimates (or overestimates) the likelihood of extreme
 348 events?
- 349 • *Errors* in exploitation declaration affecting K_4 . "Errors" include false declaration as
 350 well as unconscious error, caused by administration complexity or other exogenous
 351 processes.

352 In our framework, measurement errors, likelihood, errors in declarations, and represen-
 353 tativeness can be viewed as knowledge filters that can evolve over time according to learning
 354 processes (see Figure 2). These four processes (measurement errors, representativeness, like-



364 **Figure 2.** Decision-making process of regulated exploited ecosystem through the lens of the proposed
 365 knowledge typology.

366 likelihood, errors in declaration) are naturally dependent. For instance, measurement errors first
 367 affect the quality of time series but if time series are used for calibrating the model, the rep-
 368 resentativeness of the model will be diminished. In what follows, we will test simple cases
 369 in order to explore how relationships between different knowledge types and their biases may
 370 broadly impact ecosystem management. For instance, is it better to have accurate knowledge
 371 based on poor representativeness or approximate knowledge based on a good representative-
 372 ness of the system? The answer to such questions clearly depends on the adaptive manage-
 373 ment strategy decided by managers. In what follows, we explore such interactions between
 374 knowledge mobilization and management strategies.

366 **4 How is the safe operating space impacted by adaptive management in the case of** 367 **perfect knowledge?**

368 In order to compare the influence of different management strategies on the safe op-
 369 erating space (SOS), we define the SOS as the set of system states for which the probabil-
 370 ity of complying with economic, ecological, and socio-political constraints during the time
 371 horizon T is above a predefined threshold as done in [Carpenter *et al.*, 2015]. Indeed, the
 372 SOS approach does not require any particular conditions on the trajectories of the exploited
 373 ecosystem, as long as the exploited ecosystem stays in the SOS [Carpenter *et al.*, 2015]. Fur-
 374 ther, rather than managing for a single, optimal state, decision makers have to manage the ex-
 375 ploited ecosystem within a range of acceptable outcomes while avoiding irreversible negative

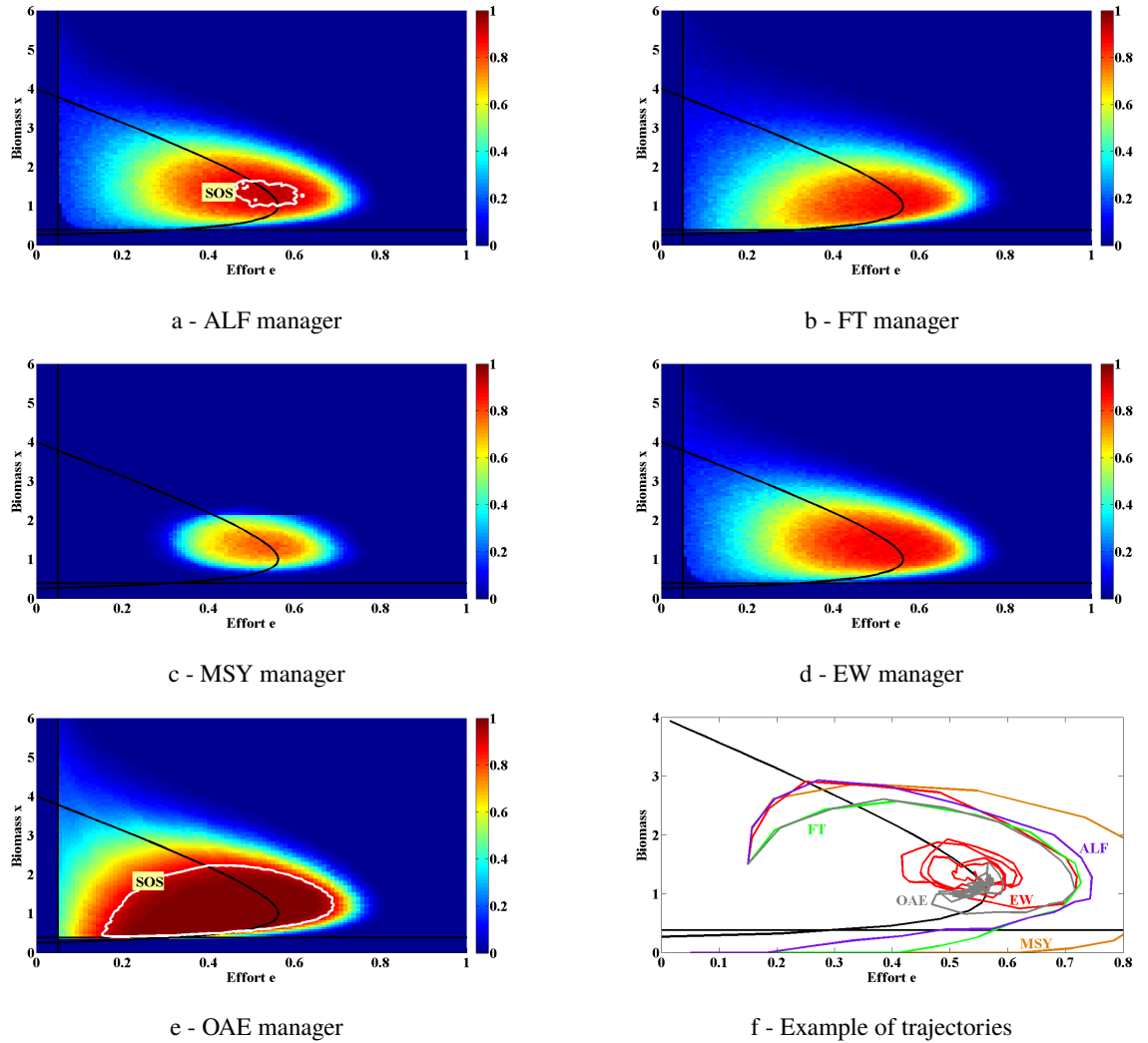
376 effects and keeping flexibility in their decision-making process [Johnson, 1999]. The SOS is
 377 defined by the set of initial states with a sustainability probability higher than 0.9. Figure 3
 378 shows the SOS according to initial biomass and effort (with 1000 simulations, see SI).

379 Our results show that adaptive management (like OAE manager) of the system enables
 380 decision-makers to enlarge the SOS as we would expect; when more knowledge is mobi-
 381 lized, SOS is larger. The OAE manager exhibits the largest SOS and constitutes our reference
 382 manager: she knows everything and effectively uses her knowledge. Her strategy results in
 383 decreasing the number and amplitude of cycles experienced by the system as it converges to-
 384 ward the stable equilibrium). In order to reach the equilibrium faster, the following are the
 385 main components of the strategy (see SI for more details): 1) decreasing the tax in areas of
 386 state space with low biomass and low effort and 2) increasing tax in other areas. The most
 387 interesting aspect of this strategy is decreasing the tax at low biomass and allowing more
 388 effort. This sort of non-intuitive action results from fully incorporating the non linear eco-
 389 logical dynamics: this action will reduce the amplitude of system overshoot (and thus the
 390 probability of exiting the SOS) at a later time.

391 The MSY manager uses a similar strategy in the sense that the biomass level is used
 392 for increasing/decreasing the tax (according to MSY). But MSY decision-making is static
 393 and does not take into account the dynamics of the ecosystem (especially the equilibrium cy-
 394 cle convergence) and the effort level. The flat tax manager takes into account the effort level
 395 in her strategy but does not consider the biomass level, yielding unsafe exploitation. The
 396 ALF manager does not account the biomass nor the effort level. Finally, the EW manager
 397 adapts his strategy according to the biomass variance and does not take into account the ef-
 398 fort level. Note that if the EW manager is very cautious (for instance, he is sensitive to very
 399 small changes), his results will converge to the ALF manager.

402 **5 Robustness to imperfect knowledge**

403 In this analysis, we suppose that there are biases in knowledge assessment to explore
 404 how the system evolves when managers mobilize imperfect knowledge of the ecosystem. **In**
 405 **what follows, we consider imperfect knowledge in the decision-making process of man-**
 406 **agers, that may potentially affect the SOS. Note that the SOS remains the same when**
 407 **the imperfect knowledge is not used by managers.** For instance, we consider four cases:



400 **Figure 3.** Safe operating space of the different managers (during 100 time steps). The SOS is described by
 401 the probability of sustainability higher than 0.9.

- 408 • Imperfect knowledge of type K_1 . We suppose that managers overestimate the biomass
409 $x(t)$. This impacts the decisions of all managers except the ALF and the "flat tax"
410 manager who never changes her strategies according to the biomass (see Table 1).
411 Interestingly, the size of the SOS of adaptive managers decreases more relative to the
412 non-adaptive strategy if the biomass overestimation is too significant. In this case,
413 a non-adaptive strategy (such as ALF strategy) may be better than adaptive strategy
414 (such as an OAE strategy) based on an overestimation of the biomass. On the other
415 hand, the SOS of EW-based management is surprisingly increased (see SI for more
416 details). Indeed, overestimation of the biomass artificially increases the short-term
417 variance and leads to more cautious strategies: they make cautious decisions because
418 early warnings are artificially created by the biomass overestimation.
- 419 • Imperfect knowledge of type K_2 . We suppose that managers over/underestimate the
420 carrying capacity K resulting in an incorrect representation (reduced representative-
421 ness) of the system. Our analysis (see SI) shows that overestimation 1) may be catas-
422 trophic for OAE manager (no SOS) due to the fact that dynamics cross tipping points
423 whereas managers believe the system is in a "safe" zone; 2) may yield positive effects
424 for the MSY manager who makes cautious decisions because of overestimation.
- 425 • Imperfect knowledge of type K_3 : we suppose that managers underestimate the fre-
426 quency of extreme events. Knowledge of type K_3 hardly impacts OAE managers very
427 little in our case because of the trade-off between under/overestimation of K_3 and the
428 dynamics of the exploited ecosystem.
- 429 • Imperfect knowledge of type K_4 : we suppose that managers underestimate the ex-
430 ploitation of the ecosystem. Knowledge of type K_4 impacts the OAE and the flat tax
431 managers. It decreases the SOS of OAE but increases the SOS of the FT manager.
432 The FT manager overestimates the exploitation yielding stringent strategies in terms
433 of tax.

434 Table 2 sums up the best strategies according to imperfect knowledge of each type. Re-
435 sults show that there is no panacea—in terms of management strategies—that is universally
436 robust to imperfect knowledge.

Imperfect knowl- edge	Underestimation (-50%)	Perfect estima- tion	Overestimation (+50%)
K_1 (time series)	OAE/ALF/MSY	OAE	EW/ALF
K_2 (ecosystem)	ALF/OAE	OAE	ALF/MSY
K_3 (uncertain- ties)	OAE	OAE	OAE
K_4 (effort)	ALF	OAE	FT

437 **Table 2.** Robustness of the safe operating space according to imperfect knowledge: best management strate-
 438 gies are reported according to each imperfect knowledge. K - and σ -parameters as well times series and effort
 439 e are multiplied by a coefficient (yielding more or less over/underestimations) in the decision-making process.
 440 But the dynamics are calculated with the real ones.

441 6 Discussion and policy implications

442 Here we proposed to compare different management strategies and to analyze them
 443 according to how they perform vis à vis a given knowledge typology. The more aggressive
 444 deployment of knowledge (in our terminology, more sophisticated knowledge infrastructure
 445 and management strategies) correlates with a larger SOS, except when the knowledge is im-
 446 perfect. In this latter case, the use of imperfect knowledge can be catastrophic when agents
 447 act in a feedback loop with incorrect information. However, results also show that in some
 448 cases, imperfect knowledge may involve unexpected cautious strategies that enlarge the SOS.
 449 These results suggest some of the difficulties involved with integrating the right level knowl-
 450 edge in the decision-making process despite the general importance of learning processes
 451 and knowledge on the successful management of ecosystems [Berkes, 2009]. However, we
 452 can suggest some useful insights based on our analysis:

- 453 • **Using a diversity of adaptive strategies.** As shown in Table 2, there is no panacea
 454 in terms of management strategies that faces imperfect knowledge. This suggests that
 455 managers have to estimate the cost-benefit ratio of a better characterization of knowl-
 456 edge: they have to evaluate if the expected gains provided by a strategy based on a full
 457 (and perfect) knowledge will counterbalance the costs of knowledge assessment, es-
 458 pecially compared to strategies whose resources are saved from the simplicity of the

control, with low possibility of being wrong. Learning how to navigate this portfolio of adaptive strategies is therefore of critical importance.

- **Identifying (un-)safe zones.** One key issue of choosing a strategy with the right level of knowledge is identifying relatively safe and unsafe zones. Indeed, switching between lower and higher cost controls may be a cost effective approach especially in safe zones. As it is unnecessary to over-monitor safe areas, decision-makers have to estimate when it is necessary to assess more knowledge in order to avoid falling in zones with a non-adapted level of required knowledge.
- **Using adaptive learning.** Beyond improving models and data acquisition in order to develop a robust strategy, managers may also focus on learning about safe and unsafe zones and how to combine relatively simple (efficient in terms of the knowledge infrastructure required) strategies that perform well in each into a "piecewise adapted" controller based on a knowledge typology such as the one we have explored here. A critical issue is the use of adaptive learning in order to assess the two-way relationship between people and their social-ecological environment [*Davidson-Hunt and Berkes, 2003*].

By using a diversity of adaptive-based strategies and adaptive learning, stakeholders may mobilize the right knowledge at the right time. It will therefore reduce the probability of collapse of the system by coping with emerging and inevitable hazards that drive socio-ecological systems.

These results underline the necessity as well as the difficulty of assessing and integrating knowledge within the management of socio-ecological systems. It is not straightforward in practice and remains a critical issue [*Bohnet, 2010*] that may involve a diversity of social and institutional processes such as multi-level learning [*Pahl-Wostl, 2009b*]. Mobilizing the right knowledge at the right time also requires the management of acquired knowledge. We argue that knowledge management used in organizational approaches [*Alavi and Leidner, 2001; Hansen et al., 1999*] may improve regulation of exploited ecosystem. Our conceptual approach based on a knowledge typology and robustness may help highlight the importance of a given knowledge according to a given state of the system and to a given strategy.

In a more general way, our results show the importance of knowledge infrastructure and knowledge commons. Although knowledge infrastructure is not a traditional infrastructure [*Frischmann, 2005*], it remains of prime of importance for managing exploited ecosys-

491 tems [Anderies *et al.*, 2016] and should be clearly highlighted in the system in order to pro-
 492 duce the knowledge required for adaptive management.

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610 **A: Supporting Information: How does knowledge infrastructure mobilization in-**
 611 **fluence the safe operating space of regulated exploited ecosystems?**

612 **A.1 Managing a harvest population**

613 The biomass dynamics follow:

$$\frac{dx}{dt} = r(K - x)(x - \alpha) - e(t)x(t) + w(t) \quad (\text{A.1})$$

614 Symbols are logistic growth parameters $r = 0.25$ and $K = 4$, sigmoid predation consumption
 615 coefficient $\alpha = 0.25$. $w(t)$ is a white noise process with a standard deviation equal to 0.075.

616 The effort dynamics $e(t)$ writes:

$$\frac{de}{dt} = \beta e(px - c - a(t))(1 - e) \quad (\text{A.2})$$

617 with $\beta = 0.075, c = 1.5, p = 4.5$. $a(t) \in [0, a_{\max}]$ is the control with $a_{\max} = 4.5$.

618 The term $(1 - e)$ is used in order to have an upper limit of the effort equal to 1. We set the
 619 minimum effort e^{\min} to 0.05 and π^{\min} to 0.2. In what follows, 1000 simulations were used
 620 for assessing the probability of sustainability of the system. The time horizon is equal to 100
 621 time step.

622 **A.2 Adaptive strategies**

623 **A.2.1 Optimal Adaptive Effort Manager**

624 OAE manager adapts the control $a(t)$ according to time series in order to maximize the
 625 probability of sustainability. This problem can be solved by dynamic programming. Let's
 626 consider a time of interest T . We consider the probability of sustainability $\mathbb{P}^s(T, x)$ at time T .
 627 If biomass x is lower than a threshold π^{\min} or the effort lower than e^{\min} , the system is consid-
 628 ered as failed. Then we use the following backwards technique (dynamic programing):

$$\forall t \in [1, T], \mathbb{P}^s(t, x(t)) = \max_{a(t)} \sum \mathbb{P}(f(x(t), a(t))) \mathbb{P}^s(t + 1, f(x(t), a(t))) \quad (\text{A.3})$$

629 Finally we have access to the strategy $a(0), a(1), \dots, a(T)$ that maximizes the probability
 630 of sustainability $\mathbb{P}^s(0, x)$.

631 **A.2.2 Admittance Fee Licence Manager**

632 AFL manager always imposes a constant fee $a(t) = a_{\max}, \forall t$.

633 **A.2.3 Flat Tax Manager**

634 FT manager always imposes $a(t)$ as follows:

$$a(t) = a_{\max} \frac{e(t) - e_{\min}}{e^{FT} - e_{\min}} \quad (\text{A.4})$$

635 e^{FT} constitutes a normative issue: the effort for which the fee $a(t)$ reaches the maximum
 636 fee a_{\max} . Here, we arbitrary choose $e^{FT} = 0.7$. Note that the choice of this value doesn't
 637 qualitatively change the results.

638 **A.2.4 Early Warnings Manager**

639 "Early warnings" manager adapts regulation $a(t)$ according to short-term variance of
 640 times series $V(x(t-10), \dots, x(t))$. Then according to a threshold γ , following rules are used:

- 641 • if $V(x(t-10), \dots, x(t)) > \gamma$, $a(t) = a_{\max}$;
- 642 • if $V(x(t-10), \dots, x(t)) < \gamma$, $a(t) = 0$

643 In the simulations, we choose $\gamma = 0.0025$ in such a way that it characterizes the collapse
 644 of the system (variance increases when the system collapses). Note that other sophisticated
 645 indicators may be used based on knowledge K_3 .

646 **A.2.5 MSY Manager**

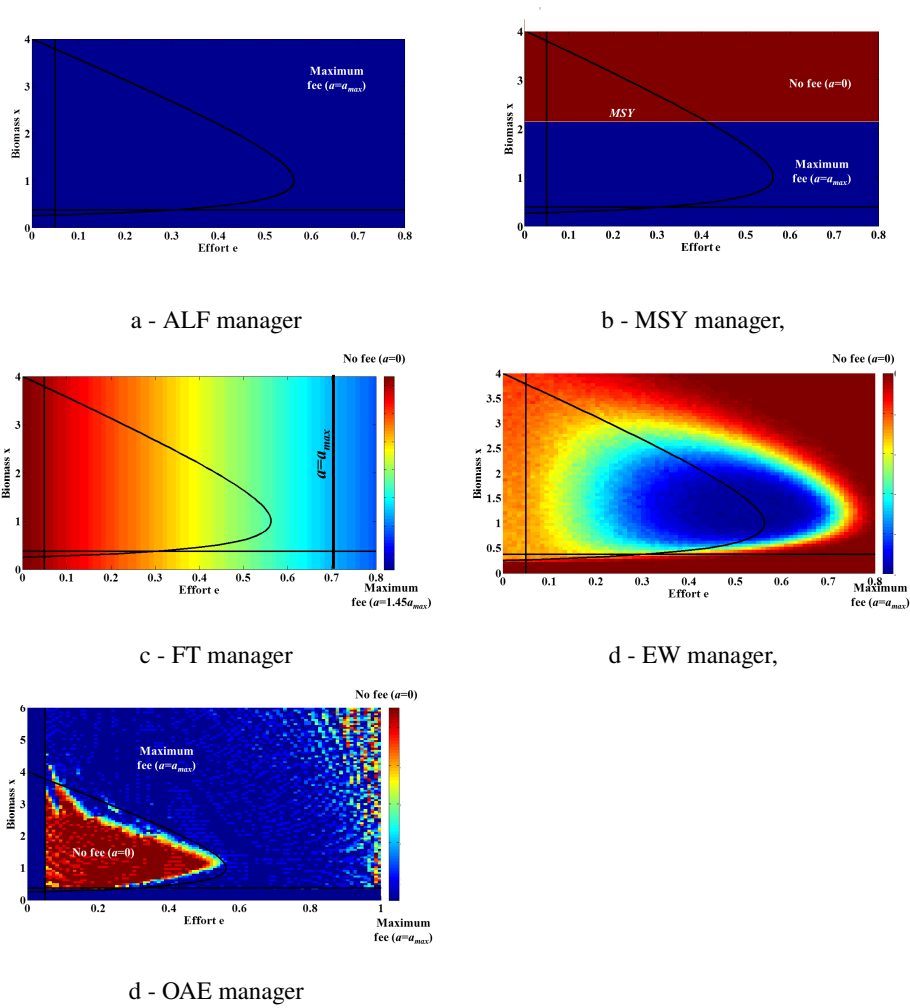
647 MSY manager adapts regulation $a(t)$ according to biomass and the MSY:

- 648 • if $x(t) < x^{MSY}$, $a(t) = a_{\max}$;
- 649 • if $x(t) > x^{MSY}$, $a(t) = 0$

650 Here, x^{MSY} equals to 2.125.

651 **A.3 Control maps**

652 Figure A.1 represents the map of controls for the different managers. In the case of
 653 OAE manager, optimal strategy consists in: no regulation when the biomass and the effort
 654 are low and regulation elsewhere. These results echo comments of Figures 1c and 1d. Note
 655 that any controls leads to a probability of sustainability of 0 when the effort is too high, ex-
 656 plaining that optimization give unstable results on the right hand (with 1000 simulations).



657 **Figure A.1.** Control maps for the different managers. Note that for the EW manager, it corresponds to the
 658 mean value of the control according to the state of the system and for $t=50$ (control maps are qualitatively the
 659 same over time)

660 **A.4 Sensitivity of SOS to imperfect knowledge**

661 **A.5 Introduction**

662 Knowledges are under or overestimated by decreasing or increasing (50%) the follow-
663 ing data:

- 664 • time series $x(t)$ for knowledge k_1 ;
- 665 • the carrying capacity K for knowledge K_2 ;
- 666 • the standard deviation σ for knowledge K_3 ;
- 667 • the effort e for knowledge K_4 .

668 **A.5.1 Imperfect knowledge K_1**

669 OAE, MSY and EW managers use knowledge K_1 in their decision-making process.
670 Hereafter, the SOS of these managers according to knowledge K_1 (Figure 5).

674 **A.5.2 Imperfect knowledge K_2**

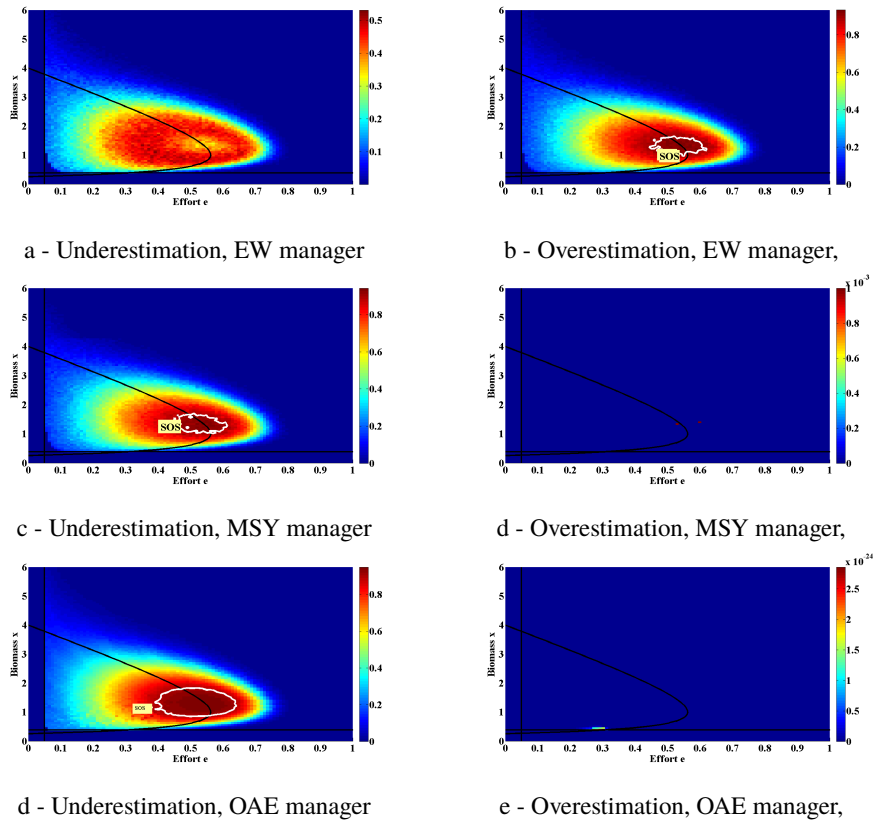
678 OAE and MSY managers use knowledge K_2 in their decision-making process. Here-
679 after, the SOS of these managers according to knowledge K_2 (Figure 6).

680 **A.5.3 Imperfect knowledge K_3**

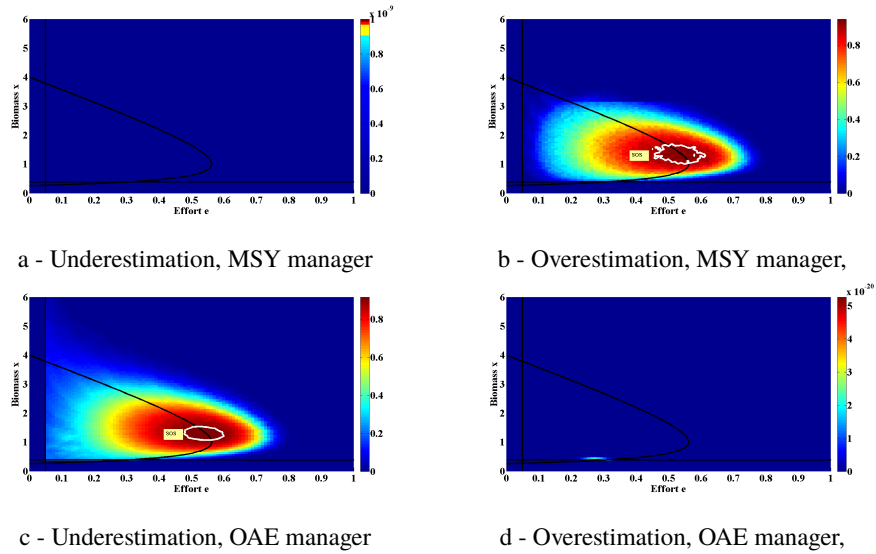
684 Only OAE manager uses knowledge K_3 in their decision-making process. Hereafter,
685 the SOS of this manager according to knowledge K_3 (Figure 7).

686 **A.5.4 Imperfect knowledge K_4**

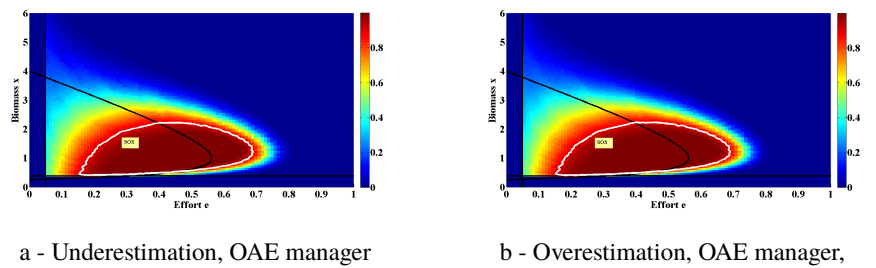
690 Only OAE and FT managers use knowledge K_4 in their decision-making process. Here-
691 after, the SOS of these managers according to knowledge K_3 (Figure 8).



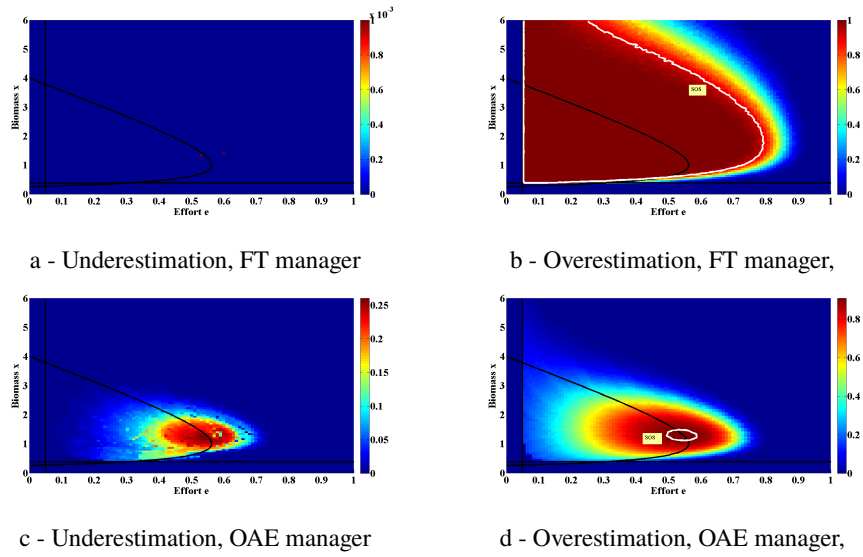
671 **Figure A.2.** Robustness of the safe operating space according to imperfect knowledge K_1 . Times series are
 672 multiplied by a coefficient (yielding more or less over/underestimations) in the decision-making process. But
 673 the dynamics are calculated with the real ones.



675 **Figure A.3.** Robustness of the safe operating space according to imperfect knowledge K_2 . K -parameter is
 676 multiplied by a coefficient (yielding more or less over/underestimations) in the decision-making process. But
 677 the dynamics are calculated with the real ones.



681 **Figure A.4.** Robustness of the safe operating space according to imperfect knowledge K_3 . σ -parameter is
 682 multiplied by a coefficient (yielding more or less over/underestimations) in the decision-making process. But
 683 the dynamics are calculated with the real ones.



687 **Figure A.5.** Robustness of the safe operating space according to imperfect knowledge K_4 . Effort e is mul-
 688 tiplied by a coefficient (yielding more or less over/underestimations) in the decision-making process. But the
 689 dynamics are calculated with the real ones.

⁶⁹² **Acknowledgments**

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